

EXECUTIVE SUMMARY

- 1. The Affordable Care Act (ACA) helped workers with lower incomes obtain healthcare coverage in one of two ways: (1) it gave workers earning \$17,600 or more discounts to help them afford their own policies on the ACA marketplace; and, (2) it gave workers earning less than \$17,600 access to basic healthcare through Medicaid (at no charge).¹
- 2. In other words, the ACA expanded Medicaid to cover workers with very low incomes who otherwise couldn't afford coverage on their own. It's critical for workers in low-paying fields, "gig" economy workers, and Americans dealing with disabilities.
- 3. Medicaid expansion is a good deal for states. The Federal government covers 90% of new costs; states cover 10%. In other words, it costs a state 10 cents to deliver \$1 of new care to some of its hardest working families.
- 4. Moreover, providing that extra \$1 of care can reduce the state's healthcare spending in other areas (which offsets that 10 cents they spend). Some states expanding Medicaid have seen their overall healthcare spending drop.
- 5. Republicans sued to overturn the ACA. The Supreme Court rejected most claims, but accepted a few. This left the ACA with big holes that created unintended consequences.
- 6. Medicaid expansion is one of those holes and 22 states (all led by the GOP) initially refused to join -- and 12 still do. In those 12 states, 2.6 million workers and their families are stuck in what experts call the "Medicaid gap.²
- 7. Since President Trump took office, voters in six states have overruled their GOP legislatures and expanded Medicaid themselves (ID, ME, MO, NE, OK, UT). In Virginia, voters voted Republicans out of office and replaced them with pro-Medicaid expansion Democrats.
- 8. Mass layoffs caused by Covid-19 are making the Medicaid gap problem worse. An additional 1.9 million Americans in these states who've lost their job could soon fall into the Medicaid gap.³
- 9. We need to convince these governors to do the right thing for those 4.5 million workers in their states.4

TEXAS

It's one of those 12 states.

878K

WORKERS & THEIR FAMILIES ARE IN THE MEDICAID GAP

Mass layoffs caused by Covid-19 made matters worse. An additional:

382K
WORKERS LOST THEIR JOBS

and could soon join them.
That's a total of:

1.26M
LOW-INCOME TX WORKERS
WHO SHOULD QUALIFY
FOR MEDICAID

ACA EXPANDED MEDICAID TO COVER WORKERS WITH LOW INCOMES

BEFORE THE ACA



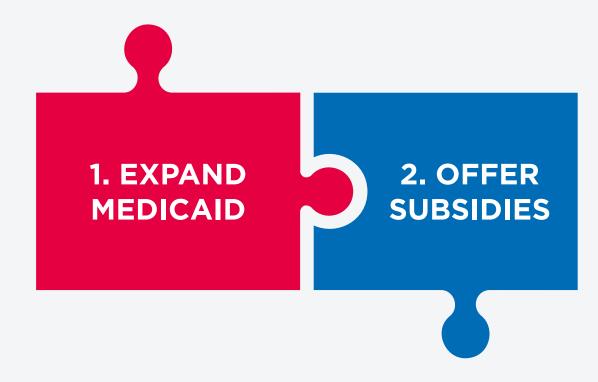
MILLION AMERICANS HAD NO HEALTH INSURANCE⁵

ACA'S TWO-STEP SOLUTION

1. EXPAND MEDICAID

Give workers earning less than \$17,600 access to basic healthcare through Medicaid (at no charge).6*

Families that benefit include workers in low-paying fields, "gig" economy workers, and Americans dealing with disabilities.



2. OFFER SUBSIDIES ON ACA MARKETPLACE

Give workers earning \$17,600 or more/year discounts to help them afford their own policies on the ACA marketplace.^{7*}

*INCOME LEVELS VARY ACCORDING TO NUMBER OF CHILDREN/MARITAL STATUS. \$17,600 IS THE THRESHOLD FOR CHILDLESS SINGLE ADULTS. FOR STATES: IT COSTS THEM
JUST 10 CENTS TO DELIVER \$1 IN
NEW MEDICAL CARE.



90% OF COSTS COVERED BY FEDERAL GOVERNMENT; STATES PAY 10%

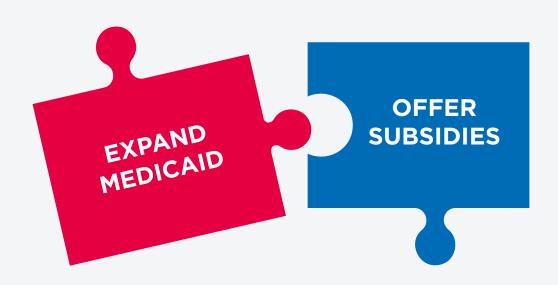
ADDITIONAL CARE REDUCES STATE'S OTHER SPENDING ON HEALTHCARE, WHICH HELPS OFFSET ITS 10% SHARE.

FOR SOME STATES, TOTAL HEALTHCARE SPENDING FALLS.

THE GOP SUED TO OVERTURN THE ACA, USING MULTIPLE ARGUMENTS. THE SUPREME COURT ACCEPTED SOME AND REJECTED OTHERS, CREATING HOLES IN THE ACA SAFETY, INCLUDING THE "MEDICAID GAP"

BY REJECTING SOME OF THE GOP'S CLAIMS AND ACCEPTING OTHERS, THE SUPREME COURT LEFT MOST OF ACA INTACT -- BUT WITH HOLES THAT LED TO RESULTS NEITHER SIDE INTENDED.

One ruling was that states could choose not to participate in expanded Medicaid.



This created the "Medicaid gap."
The Medicaid gap refers to people who don't qualify for subsidies on the exchanges but also don't qualify for Medicaid.

REPUBLICANS DIDN'T
MEAN TO CREATE THE
MEDICAID GAP, BUT, WHEN
THEY REFUSED TO JOIN
IN THE MEDICAID
EXPANSION, THEY DID.

In 2012, many Republicans justified their decision on the grounds they would soon be replacing the ACA with something better.

have yet to even present a plan for debate. This is no longer a temporary problem: It's a self-inflicted wound.

22 STATES INITIALLY REFUSED TO EXPAND MEDICAID; 12 STILL DO.

2.6

MILLION WORKERS
AND THEIR FAMILIES
IN THESE STATES ARE
STILL STUCK IN THE
MEDICAID GAP8

SINCE TRUMP TOOK OFFICE,
VOTERS IN 7 STATES
OVERRULED THEIR GOP
GOVERNORS AND
LEGISLATURES BY VOTING
TO FOR MEDICAID
EXPANSION OR BY
ELECTING A DEMOCRAT
MAJORITY THAT PROMISED
TO EXPAND IT.9

EXPANDED BY BALLOT MEASURE:

1. MAINE

2. IDAHO

3. UTAH

4. NEBRASKA

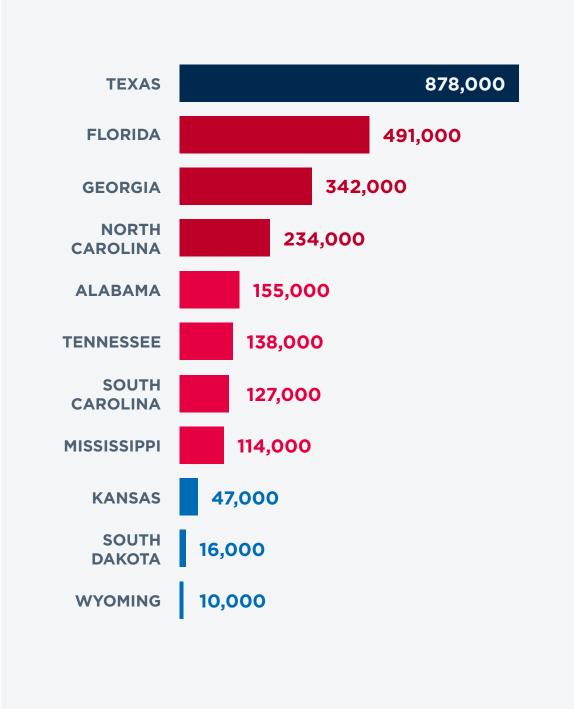
5. OKLAHOMA 6. MISSOURI

EXPANDED BY DEMOCRAT MAJORITY:

7. VIRGINIA

THE "MEDICAID GAP" IS BAD; COVID-19 MADE IT WORSE

2.6 MILLION WORKERS
AND THEIR FAMILIES
ACROSS THESE STATES WERE
EXPECTED TO BE
STUCK IN THE MEDICAID
GAP BEFORE COVID-19.10



WITH COVID-19 LAYOFFS, ANOTHER 1.9 MILLION COULD JOIN THEM.¹¹

2.6M

AMERICANS IN THE MEDICAID GAP
BEFORE COVID-19

1.9M

ADDITIONAL AMERICANS IN
NON-EXPANSION STATES WHO LOST THEIR
HEALTH INSURANCE DURING COVID-19

4.5M

AMERICANS IN THE MEDICAID GAP

NEARLY 27 MILLION AMERICANS
COULD LOSE THEIR
EMPLOYER-SPONSORED HEALTH
INSURANCE BY 2021¹²

FOR REPLACING THE ACA,
BUT THEY HAVE PROPOSED
REPLACING IT WITH
BLOCK GRANTS TO STATES.

States would have greater freedom in how to spend the money, but the grants would be capped.

This means states would be responsible for sudden increases in healthcare costs above the cap, such as higher costs from a pandemic, a deep recession, or (worse) a pandemic that causes a deep recession.

BLOCK GRANTS ARE A BAD
DEAL FOR STATES EVEN IN GOOD
TIMES. THEY WOULD BE A
DISASTER DURING COVID-19.



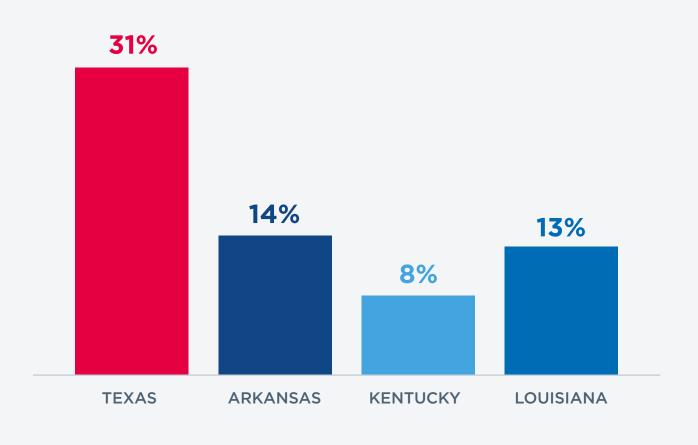
This means Americans stuck in the Medicaid gap need relief now.

CASE STUDY: POTENTIAL ECONOMIC AND EMPLOYMENT IMPLICATIONS IN TEXAS

TEXANS HAVE WORSE COVERAGE AND ACCESS TO HEALTHCARE THAN NEIGHBORING EXPANSION STATES

A 2018 survey of low-income adults found that Texans were more than twice as likely to be uninsured as Arkansans and Louisianians and more than three times as likely to be uninsured as Kentuckians. All three neighboring states have expanded Medicaid.

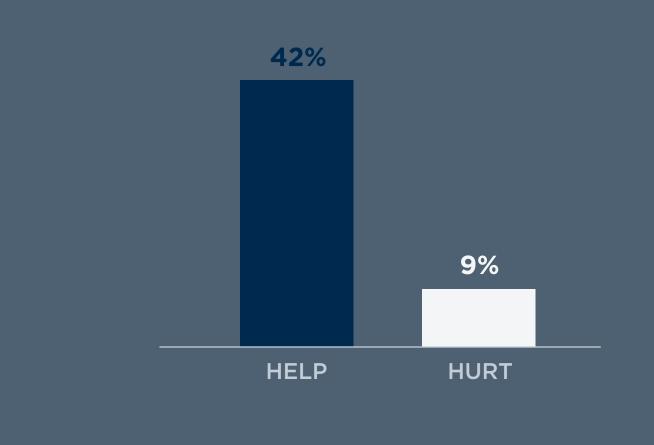




EXPANSION'S EFFECT ON PERSONAL FINANCES AND EMPLOYMENT

In the same survey, 42% of Texans not currently enrolled in Medicaid said that gaining coverage would help their financial situation.¹⁴ Evidence shows that Medicaid reduces out-of-pocket expenditures and medical debt.¹⁵

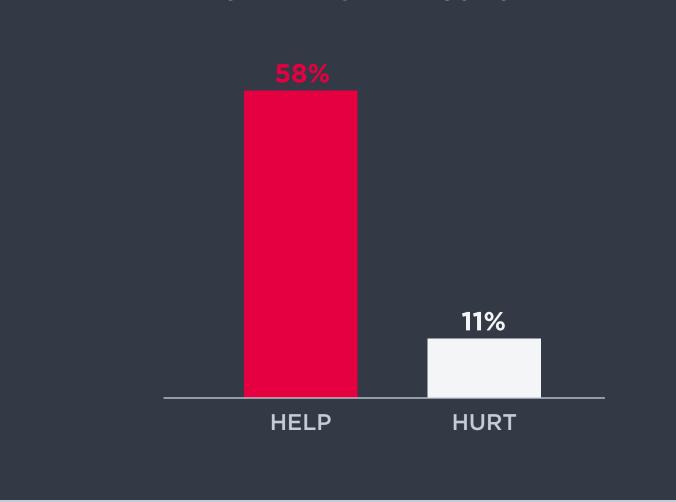
WOULD GAINING MEDICAID HELP OR HURT YOUR FINANCIAL SITUATION?



EXPANSION'S EFFECT ON TEXAS' ECONOMY

The majority of respondents said that expanding Medicaid would help the state's economy. Studies have shown that expansion has reduced uncompensated care costs and led to fewer rural hospital closures. Since 2013, 19 rural hospitals in Texas have closed, causing many healthcare workers to lose their jobs. 17

WOULD EXPANDING MEDICAID HELP OR HURT THE STATE ECONOMY?



SOURCE: MEDICAID EXPANSION IN TEXAS: POTENTIAL ECONOMIC AND EMPLOYMENT IMPLICATIONS. THE COMMONWEALTH FUND. SEPTEMBER 2019.

THE "MEDICAID GAP" IS JUST PART OF THE PROBLEM

27 MILLION AMERICANS
COULD LOSE THEIR EMPLOYER
SPONSORED HEALTHCARE
DUE TO COVID-19 LAYOFFS. 18

21.1

MILLION QUALIFY
FOR MEDICAID
OR THE ACA



THAT'S 8 OUT OF 10



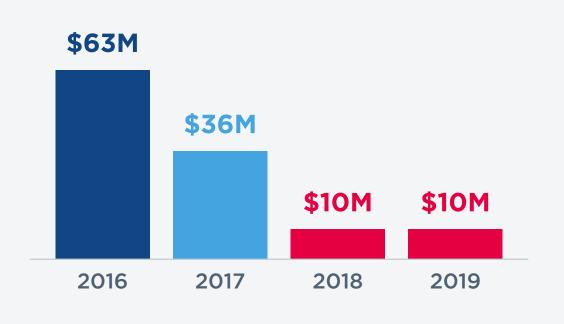
...BUT TRUMP IS MAKING IT HARDER.

Refused to open the ACA enrollment window

Public service announcements and other marketing cut 90%

Enrollment assistance cut 84%¹⁹

NAVIGATOR PROGRAM BUDGET²⁰



THE RESULT? THE NUMBER OF AMERICANS WITHOUT HEALTH INSURANCE COULD DOUBLE.²¹

28 MILLION UNINSURED





REFERENCES

- 1. Cross-Call, Jesse and Matt Broaddus. "States that have expanded Medicaid are better positioned to address COVID-19 and recession." Center on Budget and Policy Priorities. July 14, 2020. https://www.cbpp.org/research/health/states-that-have-expanded-medicaid-are-better-positioned-to-address-covid-19-and
- 2. Prokop, Andrew. "The battle over Medicaid expansion in 2013 and 2014, explained." Vox. May 12, 2015. https://www.vox.com/2015/1/27/18088994/medicaid-expansion-explained
- 3. Garfield, Rachel, Robin Rudowitz, and Anthony Damico. "How Many Uninsured Adults Could Be Reached If All States Expanded Medicaid?." Kaiser Family Foundation. Jun 25, 2020. https://www.kff.org/uninsured/issue-brief/how-many-uninsured-adults-could-be-reached-if-all-states-expanded-medicaid/
- 4. Ibid.
- 5. Garfield, Rachel and Kendal Orgera. "The Uninsured and the ACA: A Primer Key Facts about Health Insurance and the Uninsured amidst Changes to the Affordable Care Act." Kaiser Family Foundation. January 25, 2019. https://www.kff.org/uninsured/report/the-uninsured-and-the-aca-a-primer-key-facts-about-health-insurance-and-the-uninsured-amidst-changes-to-the-affordable-care-act/
- 6. Cross-Call, Jesse and Matt Broaddus. "States that have expanded Medicaid are better positioned to address COVID-19 and recession." Center on Budget and Policy Priorities. July 14, 2020. https://www.cbpp.org/research/health/states-that-have-expanded-medicaid-are-better-positioned-to-address-covid-19-and
- 7. Ibid.
- 8. Garfield, Rachel, Robin Rudowitz, and Anthony Damico. "How Many Uninsured Adults Could Be Reached If All States Expanded Medicaid?." Kaiser Family Foundation. Jun 25, 2020. https://www.kff.org/uninsured/issue-brief/how-many-uninsured-adults-could-be-reached-if-all-states-expanded-medicaid/
- 9. "Status of State Medicaid Expansion Decisions: Interactive Map." Kaiser Family Foundation. August 17, 2020. https://www.kff.org/medicaid/issue-brief/status-of-state-medicaid-expansion-decisions-interactive-map/#:~:text=To%20date%2C%2039%20states%20(including,available%20in%20a%20table%20format.
- 10. Garfield, Rachel, Robin Rudowitz, and Anthony Damico. "How Many Uninsured Adults Could Be Reached If All States Expanded Medicaid?." Kaiser Family Foundation. Jun 25, 2020. https://www.kff.org/uninsured/issue-brief/how-many-uninsured-adults-could-be-reached-if-all-states-expanded-medicaid/
- 11. Ibid.
- 12. **Ibid.**
- 13. Chen, Lucy, Madubuonwu, Joy, Peco-Duarte, Caroline and Benjamin D. Sommers. "Medicaid Expansion in Texas: Potential Economic and Employment Implications." The Commonwealth Fund. September 3, 2019. https://www.commonwealthfund.org/publications/issue-briefs/2019/aug/medicaid-expansion-texas-potential-economic-employment-implications
- 14. Ibid.
- Olena Mazurenko et al., "The Effects of Medicaid Expansion Under the ACA: A Systematic Review," Health Affairs 37, no. 6 (June 2018): 944-50; and Benjamin D. Sommers et al., "Three-Year Impacts of the Affordable Care Act: Improved Medical Care and Health Among Low-Income Adults," Health Affairs 36, no. 6 (June 2017): 1119-28.
- 16. Sayeh Nikpay, Thomas Buchmueller, and Helen G. Levy, "Affordable Care Act Medicaid Expansion Reduced Uninsured Hospital Stays in 2014," Health Affairs 35, no. 1 (Jan. 2016): 106-10; and Blavin, "Association Between 2014," 2016.
- ^{17.} Chen, Lucy, Madubuonwu, Joy, Peco-Duarte, Caroline and Benjamin D. Sommers. "Medicaid Expansion in Texas: Potential Economic and Employment Implications." The Commonwealth Fund. September 3, 2019. https://www.commonwealthfund.org/publications/issue-briefs/2019/aug/medicaid-expansion-texas-potential-economic-employment-implications
- 18. Garfield, Rachel, Robin Rudowitz, and Anthony Damico. "How Many Uninsured Adults Could Be Reached If All States Expanded Medicaid?." Kaiser Family Foundation. Jun 25, 2020. https://www.kff.org/uninsured/issue-brief/how-many-uninsured-adults-could-be-reached-if-all-states-expanded-medicaid/
- 19. Pollitz, Karen, Jennifer Tolbert, and Maria Diaz. "Data Note: Limited Navigator Funding for Federal Marketplace States." November 13, 2019. https://www.kff.org/health-reform/issue-brief/data-note-further-reductions-in-navigator-funding-for-federal-marketplace-states/
- 20. **Ibid.**
- 21. Garfield, Rachel, Kendal Orgera, and Anthony Damico. "The Coverage Gap: Uninsured Poor Adults in States that Do Not Expand Medicaid." January 14, 2020. https://www.kff.org/medicaid/issue-brief/the-coverage-gapuninsured-poor-adults-in-states-that-do-not-expand-medicaid/

